

### ANNUAL FINANCIAL REPORT

For the Year Ended September 30, 2023

ANNUAL FINANCIAL REPORT
SEPTEMBER 30, 2023

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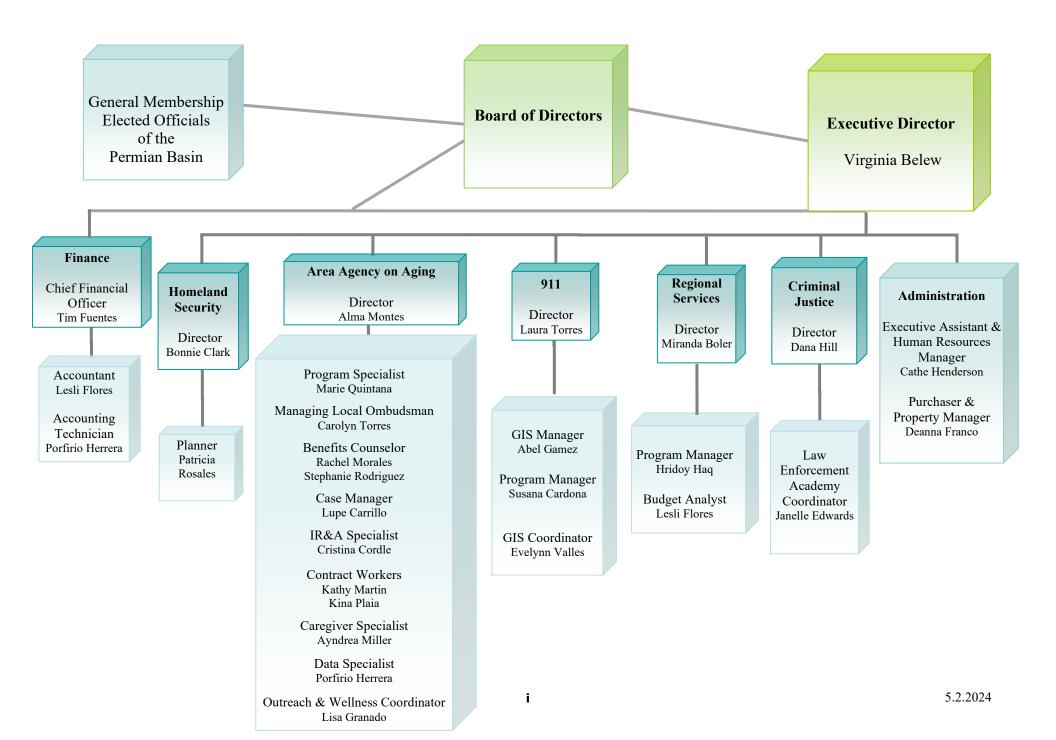
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# INTRODUCTORY SECTION

# PERMIAN BASIN REGIONAL PLANNING COMMISSION ADMINISTRATIVE AND PROGRAM ORGANIZATION CHART







#### INDEPENDENT AUDITOR'S REPORT

Board of Directors Permian Basin Regional Planning Commission Midland, Texas

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Permian Basin Regional Planning Commission (the "Commission"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Commission, as of September 30, 2023, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud
  or error, and design and perform audit procedures responsive to those risks. Such procedures include
  examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and pension and OPEB information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The combining and individual fund financial statements and schedules and the Schedule of Expenditures of Federal and State Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the State of Texas Grant Management Standards (TxGMS), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and the Schedule of Expenditures of Federal and State Awards, are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Financial Report

Management is responsible for the other information included in the Annual Financial Report. The other information comprises the introductory section and supplemental schedules but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

Patillo, Brown & Hill, L.L.P.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 30, 2024 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

Waco, Texas October 30, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **Management's Discussion and Analysis**

As management of the Permian Basin Regional Planning Commission, we offer readers of the Commission's financial statements this narrative overview and analysis of the financial activities of the Commission for the fiscal year ended September 30, 2023.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of Permian Basin Regional Planning Commissions exceeded its liabilities and deferred inflows as of September 30, 2023, by \$973,580 (net position). Of this amount, \$518,134 (unrestricted net position) may be used to meet the Commission's ongoing obligations.
- The Commission's total net position increased by \$420,641 from current operations.
- As of the close of the current fiscal year, Permian Basin Regional Planning Commissions' governmental funds reported combined ending fund balances of \$2,143,654, an increase of \$249,406 from operations in comparison with the prior year.
- As of September 30, 2023, unassigned fund balance for the General Fund was \$2,014,737.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The Commission's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements** – The government-wide financial statements are designed to provide readers with a broad overview of the Commission's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the Commission's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The Statement of Activities presents information showing how the Commission's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., earned but unused compensated absences). The government-wide financial statements can be found on pages 10 - 11 of this report.

**Fund financial statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Commission maintains 14 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General Fund, the Texas Department of Health and Human Services Fund, the Commission on State Emergency Communication Fund, the Texas Department of Public Safety Fund, and the Criminal Justice Division Fund, which are considered to be major funds. Data from the other 9 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The Commission's Board approves a financial plan for revenue and expenditures in all funds. Although the financial plans are reviewed and approved by the Commission's Board, they are not considered legally adopted budgets or appropriations. Accordingly, comparative budget and actual results are not presented in this report.

The basic governmental fund financial statements can be found on pages 11 - 16 of this report.

**Notes to the Financial Statements –** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements.

**Other Information** – In addition to the basic financial statements and accompanying notes, this report also presents combining fund statements and other schedules that further support the information in the financial statements. The combining fund statements for nonmajor funds and other schedules can be found on pages 39 – 45 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Permian Basin Regional Planning Commission, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$973,580 as of September 30, 2023.

## PERMIAN BASIN REGIONAL PLANNING COMMISSION'S NET POSITION

	Governmental Activities		
	2023	2022	
Current and other assets	\$ 3,189,461	\$ 3,974,471	
Capital assets and other noncurrent assets	482,858	896,170	
Total assets	3,672,319	4,870,641	
Deferred outflows of resources	343,514	436,113	
Current liabilities	1,088,260	1,318,785	
Long-term liabilities	612,346	632,269	
Total liabilities	1,700,606	1,951,054	
Deferred inflows of resources	1,341,647	1,961,479	
Net position:			
Net investment in capital assets	447,500	581,668	
Restricted	7,946	253,401	
Unrestricted	518,134	559,152	
Total net position	\$ <u>973,580</u>	\$ <u>1,394,221</u>	

A portion of the Commission's net position, 46%, reflects its investments in capital assets. The Commission uses these assets to provide services; consequently, these assets are not available for spending. Another portion of the Commission's net position, 1%, represents resources that are subject to external restrictions on how they may be used. The remaining balance, 53%, of unrestricted net position may be used to meet the Commission's ongoing obligations.

#### **ANALYSIS OF FINANCIAL POSITION**

The overall financial condition of the Permian Basin Regional Planning Commission increased from the prior year with ending net position decreasing by \$420,641, or 30%. The Commission experienced an increase in revenue of \$384,990, which is an increase of 6% from the prior year. This increase is largely attributable to an increase in operating grants and contributions of \$402,523 associated with the Aging program, and an increase in Homeland Security and Emergency Communications, as well. Expenses decreased by \$111,296, or 2% from the prior year.

**Analysis of the Commission's Operations** – The following table provides a summary of the Commission's operations for the years ended September 30, 2023 and 2022, respectively.

## PERMIAN BASIN REGIONAL PLANNING COMMISSION'S CHANGES IN NET POSITION

	Governmental Activities			
	2023	2022		
Revenues:				
Program revenues:				
Charges for services	\$ 161,838	\$ 73,862		
Operating grants and contributions	6,411,801	6,042,389		
General revenues:				
Investment earnings	20,695	6,070		
Membership dues	176,828	169,912		
Miscellaneous	58,932	152,871		
Total revenues	6,830,094	6,445,104		
Expenses after allocation of indirect costs:				
General government	7,789	606,471		
Aging	3,270,719	2,692,594		
Emergency communications	1,585,281	1,566,603		
Criminal justice	404,641	272,026		
Environmental quality	333,937	228,465		
Community development	-	223,680		
Homeland security	785,799	658,261		
Economic development	54,797	386,266		
Solid waste management	81,078	-		
Interest Expense		971		
Total Expenses	6,524,041	6,635,337		
Change in net position	306,053	(190,233)		
Net position, beginning	1,394,221	1,568,152		
Prior period adjustment	(726,694)	16,302		
Net position beginning, as restated	667,527	1,750,698		
Net position, ending	<u>\$ 973,580</u>	<u>\$ 1,394,221</u>		

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

**Governmental funds** – The focus of Permian Basin Regional Planning Commissions' governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Commission's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, Permian Basin Regional Planning Commissions' governmental funds reported combined ending fund balances of \$2,143,654. Refer to pages 11 – 16 of this report for the financial statement presentation of governmental funds.

## 1.23% 0.83% \_0.11% ■ Homeland Security 2.62%\_ 6.15%. .11.46% Aging 5.03% ■ Emergency Communications Environmental Quality Criminal Justice ■ General Government 22.87% ■ Economic Development ■ Solid Waste Management 49.70% ■ Debt Service

#### **GOVERNMENTAL FUNDS EXPENDITURES BY FUNCTION**

#### **CAPITAL ASSETS**

The Permian Basin Regional Planning Commission's investment in capital assets for its governmental activities as of September 30, 2023, amounts to \$458,709 (net of accumulated depreciation). This investment in capital assets includes land, buildings and equipment:

## PERMIAN BASIN REGIONAL PLANNING COMMISSION'S CAPITAL ASSETS

	Governmental Activities				
	2023	2022			
Buildings and improvements Equipment Right to use leased assets Less: accumulated depreciation	\$ 267,700 2,922,353 142,481 (2,873,825)	\$ 267,700 2,874,421 142,481 (2,685,287)			
Total capital assets	\$ 458,709	\$ 599,315			

Additional information on the Commission's capital assets can be found in Note 3, page 23 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The Permian Basin Regional Planning Commission is dependent on federal and state funding, which can vary widely from year to year. The federal economic contribution and federal budget deficits can impact the reauthorization of funds available to local governments.

These indicators were considered when adopting the budget for the fiscal year 2024. The Commission's budget projects revenue and expenditure budgets of \$6,644,177. Compared to the fiscal year 2023 budget, this is a \$938,269, or about a 12.37% decrease.

#### **REQUESTS FOR INFORMATION**

The financial report is designed to provide a general overview of the Commission's finances. If you have questions about this report or need any additional information, contact the Commission's Chief Financial Officer at 2910 LaForce Boulevard, Midland, Texas, 79711-0660.

# BASIC FINANCIAL STATEMENTS

### STATEMENT OF NET POSITION

#### SEPTEMBER 30, 2023

	Governmental <u>Activities</u>
ASSETS	
Current assets:	4 706 207
Cash and cash equivalents	\$ 1,706,397
Receivables Grantors	1,198,261
Accounts	63,560
Other	2,781
Prepaids	218,462
Total current assets	3,189,461
Noncurrent assets:	
Net pension asset	24,149
Capital assets:	
Buildings	267,700
Equipment	2,922,353
Right to use leased assets	142,481
Less: accumulated depreciation	(2,873,825)
Total capital assets	458,709
Total noncurrent assets	482,858
Total assets	3,672,319
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	151,070
Deferred outflows related to OPEB	192,444
Total deferred outflows of resources	343,514
LIABILITIES Current liabilities:	
Accounts payable	660,861
Unearned revenue	382,274
Compensated absences	17,629
Lease liability Total OPEB liability	4,372 23,124
•	· · · · · · · · · · · · · · · · · · ·
Total current liabilities	1,088,260
Noncurrent liabilities: Compensated absences	52,886
Lease liability	6,837
Total OPEB liability	552,623
Total noncurrent liabilities	612,346
Total liabilities	1,700,606
Total Habilities	
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to leases	2,672
Deferred inflows related to pensions	103,141
Deferred inflows related to OPEB	1,235,834
Total deferred inflows of resources	1,341,647
NET POSITION	
Net investment in capital assets	447,500
Restricted:	7.046
Restricted for grant use	7,946 518,124
Unrestricted	518,134
Total net position	<u>\$ 973,580</u>

#### STATEMENT OF ACTIVITIES

### FOR THE YEAR ENDED SEPTEMBER 30, 2023

Functions/Programs	 Expenses	Indirect Cost Allocation		Expenses After Allocation of Indirect Costs	
Primary government:					
Governmental activities:					
General government	\$ 7,750	\$	39	\$	7,789
Aging	3,216,021		54,698		3,270,719
Emergency communications	1,550,192		35,089		1,585,281
Criminal justice	382,072		22,569		404,641
Environmental quality	326,974		6,963		333,937
Homeland security	757,251		28,548		785,799
Economic development	51,346		3,451		54,797
Solid Waste Management	81,078		-		81,078
Indirect costs	 151,357		(151,357)		
Total governmental activities	 6,524,041		<u>-</u>		6,524,041
Total primary government	\$ 6,524,041	\$		\$	6,524,041

Net (Expense) Revenue and

Program Revenues					s in Net Position		
Charges for Services		Operating Grants and Contributions		Primar Gov	Primary Government Governmental Activities		
\$	161,340 - 498 - - - - - - - 161,838	\$	41,143 3,235,117 1,504,973 406,618 331,466 756,408 54,998 81,078 - 6,411,801	\$	194,694 (35,602) (79,810) 1,977 (2,471) (29,391) 201 - - 49,598		
\$	161,838	\$	6,411,801		49,598		
Investm Member Miscella	l revenues: nent earnings rship dues ineous income al general revenu	ıes			20,695 176,828 58,932 256,455		
Change in net position				306,053			
Net position, beginning					1,394,221		
Prior period adjustment					(726,694)		
Net position, ending				\$	973,580		

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

#### SEPTEMBER 30, 2023

				Texas Department of Health		mmission on State
				id Human	Emergency	
		General		Services	Communications	
ASSETS						
Cash and cash equivalents	\$	1,488,042	\$	-	\$	-
Accounts receivable		55,698		1,533		1,584
Grants receivable Lease receivable		9,958		460,553		36,469
Due from other funds		2,781 647,254		_		313,638
Prepaids		120,971		990		93,010
Total assets		2,324,704		463,076		444,701
		, ,		,		<u>,                                      </u>
LIABILITIES, DEFERRED INFLOWS OF						
RESOURCES AND FUND BALANCES Liabilities:						
Accounts payable		44,284		378,129		178,573
Accrued liabilities		38,052		-		-
Unearned revenue		103,625		-		266,128
Due to other funds		363		84,947		, <u> </u>
Total liabilities	_	186,324		463,076		444,701
Deferred Inflows of Resources:						
Lease related		2,672				
Total deferred inflows of resources		2,672				
Fund balances:						
Nonspendable		120.071				
Prepaids Restricted for:		120,971		-		<del>-</del>
Grant programs		_		_		_
Unassigned		2,014,737		-		-
Total fund balances		2,135,708		_		-
Total liabilities, deferred inflows of						
Total liabilities, deferred inflows of resources and fund balances	\$	2,322,032	\$	463,076	\$	444,701
resources and rund parances	<u> </u>	2,322,032	<u> </u>	403,070	<u> </u>	744,701

c	Texas partment of Public Safety	Criminal Justice Division		Other Governmental Funds		Justice Governmental		Go	Total overnmental Funds
\$	51,280 1,534 172,639 - - - - 225,453	\$ 	154,442 746 222,813 - - - - 378,001	\$ 	12,633 2,465 295,829 - 12,140 3,491 326,558	\$	1,706,397 63,560 1,198,261 2,781 973,032 218,462 4,162,493		
	1,036 20 - 224,397 225,453		1,446 - - 376,555 378,001		19,321 - 12,521 286,770 318,612		622,789 38,072 382,274 973,032 2,016,167		
	<u>-</u> -		<u>-</u>		<u>-</u>		2,672 2,672		
	- - - -		- - - -		- 7,946 - 7,946		7,946 2,014,737 2,143,654		
\$	225,453	\$	378,001	\$	326,558	\$	4,159,821		

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION

#### SEPTEMBER 30, 2023

Total fund balances - total governmental funds	\$ 2,143,654
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore are not reported in the funds.	458,709
Included in the items related to long-term liabilities is the recognition of the net pension asset and deferred outflows and inflows of resources related to the TCDRS net pension asset. Also included are compensated absences, leases, and the total OPEB liability.	
Deferred outflows of resources:	
Pension related deferred outflows of resources	151,070
OPEB related deferred outflows of resources  Deferred inflows of resources:	192,444
Pension related deferred inflows of resources	(103,141)
OPEB related deferred inflows of resources	(1,235,834)
Compensated absences, leases payable	(81,724)
Total OPEB liability	 (575,747)
Net position of governmental activities	\$ 973,580

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

#### FOR THE YEAR ENDED SEPTEMBER 30, 2023

	General	Texas Department of Health and Human ral Services		Commission on State Emergency Communications	
REVENUES					
Grant revenue	\$ 9,958	\$	3,235,117	\$	1,504,973
Program income			-		498
Local revenue	80,377		-		-
Membership dues	176,778		=		-
Investment income	26,695		-		-
Other income	 75,013				
Total revenues	 368,821		3,235,117		1,505,471
EXPENDITURES					
General government	141,119		-		-
Aging	-		3,270,719		
Emergency communications	-		-		1,504,892
Criminal justice	=		=		-
Environmental quality	-		-		-
Homeland security	-		-		-
Economic development	-		-		-
Solid waste management Debt Service:	-		-		-
Principal	635		836		523
·	66		89		56
Interest	 				
Total expenditures	 141,820		3,271,644		1,505,471
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	 227,001		(36,527)		
OTHER FINANCING SOURCES (USES)					
Transfers in	-		36,527		-
Transfers out	(36,527)		-		-
Insurance proceeds	 58,932				
Total other financing sources (uses)	 22,405		36,527		
NET CHANGE IN FUND BALANCES	249,406		-		-
FUND BALANCES, BEGINNING	 2,445,075				(84,649)
PRIOR PERIOD ADJUSTMENT	 (558,773)				84,649
FUND BALANCES, ENDING	\$ 2,135,708	\$	-	\$	_

Texas Department of Public Safety		Criminal Justice Division		Other Governmental Funds		Total Governmental Funds	
\$ 714,177 - - - - - - - 714,177	\$	406,618 - - - - - - - 406,618	\$	540,958 - - - - - - - 540,958	\$	6,411,801 498 80,377 176,778 26,695 75,013 6,771,162	
- - - - - 711,696 - -		- - - 404,641 - - - -		31,185 - - - 331,328 42,231 54,797 81,078		172,304 3,270,719 1,504,892 404,641 331,328 753,927 54,797 81,078	
 2,444 37 714,177		1,694 283 406,618		306 33 540,958		6,438 564 6,580,688	
 <u>-</u>				<u>-</u>		190,474	
- - - -		- - - -		- - -		36,527 (36,527) 58,932 58,932	
- 120,138		- 23,396		- 116,982		249,406 2,620,942	
(120,138)		(23,396)		(109,036)		(726,694)	
\$ 	\$		\$	7,946	\$	2,143,654	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Net change in fund balances - total governmental funds	\$	249,406
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds do not report depreciation expense on capital assets. However, in the statement of activities, the expense of depreciation on capital assets is allocated to the functions which benefit from the assets. This is the amount of depreciation expense in the current period.		(188,538)
Current year capital outlays are expenditures in the fund financial statements, but they should be shown as increases in capital assets in the government-wide financial statements. The net effect of removing the capital outlays is to increase net position.		47,932
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated absences and leases payable liability Total OPEB expense Net pension expense		4,772 182,210 10,271
Change in net position of governmental activities	<u>\$</u>	306,053

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NOTES TO FINANCIAL STATEMENTS

SEPTEMBER 30, 2023

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Permian Basin Regional Planning Commission (the Commission) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following represents the significant accounting policies and practices used by the Commission.

# A. Description of the Reporting Entity

The Commission is organized and operated under the provisions of Article 1011m, Revised Civil Statutes of Texas to serve State Planning Region 9. This report includes financial statements of the funds required to account for those financial activities which are related to the Commission's governing body, the Board of Directors. Control or dependency upon the Commission was determined on the basis of budget adoption or the Commission's obligation to fund any deficits that may occur.

Generally accepted accounting principles require that these financial statements present the Commission (the primary government) and its component units. Component units generally are legally separate entities for which a primary government is financially accountable. Financial accountability ordinarily involves meeting both of the following criteria: the primary government is accountable for the potential component unit (i.e., the primary government appoints the voting majority of its board) and the primary government is able to impose its will upon the potential component unit, or there is a possibility that the potential component unit may provide specific financial benefits or impose specific financial burdens on the primary government. The Commission does not currently have any entities that qualify as a component unit.

# **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by intergovernmental revenue, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or identifiable activity. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be *available* when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenue to be available if it is collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met. Grant revenue, state financial assistance, membership dues and interest are susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Commission.

The Commission reports the following major governmental funds:

The **General Fund** is the Commission's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

The <u>Texas Department of Health and Human Services Fund</u> is used to account for federal and state grants awarded to the Commission by the Texas Department of Health and Human Services.

The <u>Commission on State Emergency Communications Fund</u> is used to account for state grants awarded to the Commission by the Commission on State Emergency Communications.

The <u>Texas Department of Public Safety Fund</u> is used to account for federal grants awarded to the Commission by the Texas Department of Public Safety.

The <u>Criminal Justice Division Fund</u> is used to account for federal and state grants awarded to the Commission by the Office of the Governor, Criminal Justice Division.

Additionally, the Commission reports the following fund type:

**Special Revenue Funds** account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

# D. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# E. Assets, Liabilities and Net Position or Fund Balance

# **Cash and Cash Equivalents**

Cash and cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates. Cash and cash equivalents in the Commission's financial statements include amounts in demand deposits and certificates of deposit. Interest earned is based on the amount of funds invested.

State statutes authorize the Commission to invest in obligations of the United States, its agencies, certificates of deposit with banks and savings and local associations, banker's acceptances, commercial paper, mutual funds, investment pools and repurchase agreements with underlying collateral of government securities. Investments for the Commission are reported at fair value.

#### **Grants Receivable**

Grants receivable represent amounts due from federal and state agencies for the various programs administered by the Commission. The receivable includes amounts due on programs closed-out and those in progress as of September 30, 2023.

# **Prepaid Items**

Certain payments to vendors reflect costs applicable to the future accounting period (prepaid expenditures) are recognized as expenditures when utilized.

#### **Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." The Commission had no long-term interfund loans (noncurrent portion) that are generally reported as "advances from and to other funds." Interfund receivables and payables between funds are eliminated in the Statement of Net Position.

#### **Unearned Revenue**

Unearned revenue represents amounts received from grantors in excess of expenditures for programs in progress as of September 30, 2023.

#### **Capital Assets**

Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Commission as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs are charged to operations as incurred. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Equipment of the primary government is depreciated using the straight-line method over the following useful lives:

Assets	Years
Buildings	20
Equipment	3 - 7
Right to use asset	3 - 5

# **Compensated Absences**

Employees earn ten (10) days of vacation per year, which accumulates at a rate of 5/6 working days per month, during the first 5 years of employment. Employees with 5 – 10 years of employment earn 15 days of vacation per year. Employees with 10 - 20 years of service will receive 20 days per year and employees with over twenty years of employment will receive 25 days of vacation per year. Employees will be paid for accrued vacation upon voluntary termination of employment provided they have been in a permanent fulltime position for six months or more. For all funds, this liability reflects amounts attributable to cumulative employee services already rendered. Payment of unused vacation leave upon separation will not exceed the maximum amount an employee normally would accrue in one year of employment.

Employees are eligible for 15 sick leave days per year and can accrue up to a maximum amount of 120 days. Employees are not compensated for accumulated sick days upon termination of employment. Sick pay is charged to expenditures as taken, with no accrual made for unused sick leave.

# **Deferred outflows/inflows of resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Commission has the following items that qualify for reporting in this category.

- Pension and OPEB contributions after measurement date These contributions are deferred and recognized in the following fiscal year.
- Changes in economic and demographic assumptions or other inputs included in determining
  the pension and OPEB assets These effects on the total pension liability and total OPEB
  liability are deferred and amortized over a closed period equal to the average of the expected
  remaining service lives of all employees that are provided with benefits through the pension
  and OPEB plans (active and inactive employees).
- Difference in expected and actual pension experience This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Commission has the following items that qualify for reporting in this category.

- Difference in expected and actual pension and OPEB experience This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Difference in projected and actual earnings on pension assets This difference is deferred and amortized over a closed five-year period.
- Changes in economic and demographic assumptions or other inputs included in determining the pension and OPEB assets These effects on the total pension liability and total OPEB liability are deferred and amortized over a closed period equal to the average of the expected remaining service lives of all employees that are provided with benefits through the pension and OPEB plans (active and inactive employees).
- Deferred inflows of resources resulting from leased receivables This difference is deferred and amortized over the lease contract term.

# **Net Position Flow Assumption**

Sometimes the Commission will fund outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Commission's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

# **Fund Balance Flow Assumption**

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Commission considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Commission considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds.

#### **Fund Balance Classification**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Commission is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable: This classification includes amounts that cannot be spent because they are
  either (a) not in spendable form or (b) are legally or contractually required to be maintained
  intact. Nonspendable items are not expected to be converted to cash or are not expected to be
  converted to cash within the next year.
- Restricted: This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
- Committed: This classification includes amounts that can be used only for specific purposes determined by a formal action of the Board of Directors, the government's highest level of decision-making authority. A commitment of funds requires the passage of a resolution by a simple majority vote. Governing action to commit fund balance must occur within the fiscal reporting period, no later than September 30<sup>th</sup> of the applicable fiscal year. If the actual amount of the commitment is not available by September 30<sup>th</sup>, the resolution must state the process or formula necessary to calculate the actual amount as soon as information is available. These committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specific use through the same type of formal action taken to establish the commitment (passage of a resolution).
- Assigned: This classification includes amounts that are constrained by the Commission's intent
  to be used for a specific purpose but are neither restricted nor committed. The Board of
  Directors has the authority to assign funds for specific purposes. Assignment of funds by the
  Board of Directors requires a simple majority vote, and such action must be recorded in the
  Board Minutes. Such assignments cannot exceed the available unassigned fund balance of a
  given fund. The Board of Directors may change or remove any assignment of funds by a simple
  majority vote.
- Unassigned: This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting assigned fund balance amounts.

# **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expenses, information about the Fiduciary Net Position of the Texas County and District Retirement System (TCDRS) and additions to/deductions from TCDRS's Fiduciary Net Position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Other Post-Employment Benefits (OPEB)

For purposes of measuring the total OPEB liability, related deferred outflows and inflows of resources, and total OPEB expense under the retiree health plan, information about the plan is obtained from a report prepared for the Commission by a consulting actuary.

#### Leases

The Commission has entered into various lease agreements as either lessee or lessor. Key estimates and judgments related to leases include how the Commission determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Commission uses the interest rate charged by the lessor as the discount rate, if available. When the interest rate charged by the lessor is not provided, the Commission generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Commission is reasonably certain to exercise.
- The Commission monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability or lease asset.

#### Lessee

The Commission is a lessee for noncancellable leases of equipment. The Commission recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. At the commencement of a lease, the Commission initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long- term debt on the statement of net position.

#### Lessor

The Commission is a lessor in an arrangement allowing the placement of a cellular tower. In both the government-wide financial statements and the governmental fund financial statements, the Commission initially measures the lease receivable and a deferred inflow of resources for the present value of payments expected to be made during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments made. The deferred inflow of resources is recognized as revenue on a systematic basis over the life of the lease.

#### 2. BUDGETARY INFORMATION

The Commission's financial plan is controlled at the fund and project level with management authorized to make transfers of budgeted amounts between object class levels within a fund or project, within restrictions imposed by grantor agencies. The Board approves the financial plan for revenue and expenditures in all funds. The financial plan for the Special Revenue Funds is made on a project (grant) basis, spanning more than one year. Appropriations for all projects in the Special Revenue Funds lapse at the end of a contract period which may not coincide with the fiscal year-end of the Commission. The appropriations for the General Fund lapse at the fiscal year-end. Although the financial plans are reviewed and approved by the Commission's Board, they are not considered legally adopted budgets or appropriations. Accordingly, comparative budget and actual results are not presented in this report.

# 3. DETAILED NOTES ON ALL FUNDS

# **Deposits and Investments**

Cash and investment balances as of September 30, 2023, consist of certificates of deposits in the amount of \$1,230,019 and cash balances of \$476,378. The certificates of deposit are recorded as cash equivalents.

The Commission manages and invests its cash with the primary objectives of safety, liquidity, public trust, and yield, expressed as optimization of interest earnings.

Interest Rate Risk. In accordance with its investment policy, the Commission will manage the risk that the interest earnings and the market value of investments in the portfolio will fall due to changes in general interest rates by limiting the maximum weighted average maturity of the investment portfolio for two years.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Commission's deposits may not be returned to it. As of September 30, 2023, the Commission's entire deposit balance was collateralized with securities held by the pledging financial institution or covered by FDIC insurance.

#### **Lease Receivable**

Prior to October 1, 2021, PBRPC entered into a 60 month lease as lessor for the use of office space in a Lease Agreement. An initial lease receivable was recorded in the amount of \$66,816. As of September 30, 2023, the value of the lease receivable is \$2,781. The lessee is required to make monthly fixed payments of \$2,790. The value of the deferred inflow of resources as of September 30, 2023, was \$2,672, and PBRPC recognized lease revenue of \$32,072 during the fiscal year.

# **Capital Assets**

Primary government capital asset activity for the year ended September 30, 2023, is as follows:

#### Governmental activities:

	Beginning Balance		3 3			Decreases		Ending Balance	
\$	267,700 2,874,421 142,481 3,284,602	\$	- 47,932 - 47,932	\$	- - - -	\$	267,700 2,922,353 142,481 3,332,534		
	(210,000) (2,460,801) (14,486) (2,685,287)		(7,213) (162,802) (18,523) (188,538)		- - -		(217,213) (2,623,603) (33,009) (2,873,825) 458,709		
	\$ 	\$ 267,700 2,874,421 142,481 3,284,602 (210,000) (2,460,801) (14,486)	\$ 267,700 \$ 2,874,421	\$ 267,700 \$ - 2,874,421 47,932 142,481 - 3,284,602 47,932  (210,000) (7,213) (2,460,801) (162,802) (14,486) (18,523) (2,685,287) (188,538)	\$ 267,700 \$ - \$ \$ 2,874,421 47,932 142,481 - 3,284,602 47,932 (210,000) (7,213) (2,460,801) (162,802) (14,486) (18,523) (2,685,287) (188,538)	Balance         Increases         Decreases           \$ 267,700         \$ -         \$ -           2,874,421         47,932         -           142,481         -         -           3,284,602         47,932         -           (2,460,801)         (162,802)         -           (14,486)         (18,523)         -           (2,685,287)         (188,538)         -	Balance         Increases         Decreases           \$ 267,700         \$ -         \$ -         \$ -           2,874,421         47,932         -         -           142,481         -         -         -           3,284,602         47,932         -         -           (2,460,801)         (162,802)         -         -           (14,486)         (18,523)         -         -           (2,685,287)         (188,538)         -         -		

Depreciation expense was charged to governmental functions of the Commission as follows:

# Governmental activities:

Homeland Security	\$	79,804
Emergency Communications		80,389
Environmental Quality		2,609
General government	_	25,736
Total depreciation expense - governmental activities	\$	188,538

# **Interfund Balances and Transfers**

The Commission uses a pooled cash account which is accounted for within the General Fund. Expenditures are paid out of this cash account, and appropriate interfund balances are recorded to reflect this activity. The composition of interfund balances as of September 30, 2023, is as follows:

# **Due to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
General Fund	Texas Department of Health and Human Services	\$ 84,947
General Fund	Texas Department of Public Safety	224,397
General Fund	Criminal Justice Division	51,140
Commission on State Emergency Communications	Criminal Justice Division	313,638
Nonmajor governmental funds	Criminal Justice Division	11,777
Nonmajor governmental funds	General	363
General	Nonmajor governmental funds	 286,770
Total		\$ 973,032

Transfers are used to move unrestricted resources from the fund that collected them to another fund. Transfers from the General Fund to the Texas Department of Health and Human Services Fund are for matching funds.

#### Transfers in/out:

Transfer Out	Transfer In	 Amount
General Fund	Texas Department of Health and Human Services	\$ 36,527
Total		\$ 36,527

#### **Indirect Costs**

Administrative costs are recorded in the General Fund as indirect costs in the Commission's accounting system and allocated to the Special Revenue Funds based upon a negotiated indirect cost rate. The Commission's indirect cost rate is based upon prior cost experience, documented by a cost allocation plan, and approved by its state coordinating agency.

# **Long-term Debt**

A summary of long-term liability activity for the year ended September 30, 2023, is as follows:

	eginning Balance	 dditions	D	eletions	Ending Balance		nount Due <u>One Year</u>
Primary Government: Governmental activities: Compensated absences Right to use leases	\$ 68,849 17,647	\$ 54,399 <u>-</u>	\$ 	52,733 6,438	\$ 70,515 11,209	\$	17,629 4,372
	\$ 86,496	\$ 54,399	\$	59,171	\$ 81,724	\$_	22,001

# Lease payable

During the fiscal year, the Commission had multiple leases for the right to use copier equipment and a right to use building. An initial lease liability was recorded for the copier equipment in the amount of \$17,647. As of September 30, 2023, the value of the subscription liability is \$11,209. The Commission is required to make monthly fixed payments ranging from \$495 to \$7,002. The leases have interest rates of 4.00%. The value of the right to use assets is \$142,481 with accumulated amortization of \$33,009.

The future principal and interest lease payments are as follows:

September 30,	P	Principal		terest	Total
2024	\$	4,372	\$	564	\$ 4,936
2025		4,551		381	4,932
2026		1,791		201	1,992
2027		495		70	 565
Total	\$	11,209	\$	1,216	\$ 12,425

#### 4. OTHER INFORMATION

#### Risk Management

The Commission is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Commission maintains workers' compensation and other risks of loss coverage through commercial insurance carriers. The Commission management believes such coverage is sufficient to preclude any significant uninsured losses to the Commission. There were no significant reductions in insurance coverage from coverage in the prior year. There were no insurance settlements, which exceeded insurance coverage in any of the past three years.

#### 5. DEFINED BENEFIT PENSION PLAN

#### **Plan Description**

The Commission participates in a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent, multiple-employer, public employee retirement system consisting of nontraditional defined benefit pension plans. TCDRS issues a publicly available comprehensive annual financial report that can be obtained at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

All full and part-time non-temporary employees participate in the plan, regardless of the number of hours they work in a year. Employees in a temporary position are not eligible for membership.

#### **Benefits Provided**

TCDRS provides retirement, disability and survivor benefits for all eligible employees. Benefit terms are established by the TCDRS Act. The benefit terms may be amended as of January 1, each year, but must remain in conformity with the Act.

Members can retire at age 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. By law, employee accounts earn 7% interest. At retirement, death or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

# Employees covered by benefit terms

At the December 31, 2022 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	12
Inactive employees entitled to but not yet receiving benefits	25
Active employees	24
Total	61

#### **Contributions**

The contribution rates for employees in TCDRS are either 4%, 5%, 6%, or 7% of employee gross earnings, as adopted by the employer's governing body. Participating employers are required to contribute at actuarially determined rates to ensure adequate funding for each employer's plan. Under the state law governing TCDRS, the contribution rate for each entity is determined annually by the actuary and approved by the TCDRS Board of Trustees. The replacement life entry age actuarial cost method is used in determining the contribution rate. The actuarially determined rate is the estimated amount necessary to fund benefits in an orderly manner for each participate over his or her career so that sufficient funds are accumulated by the time benefit payments begin, with an additional amount to finance any unfunded accrued liability.

Employees for the Commission were required to contribute 6% of their annual gross earnings during the fiscal year. The contribution rates for the Commission were 9.44% and 9.44% in calendar years 2022 and 2023, respectively. The Commission's contributions to TCDRS for the year ended September 30, 2023, were \$144,191, and were equal to the required contributions.

# **Net Pension Liability**

The Commission's Net Pension Asset (NPA) was measured as of December 31, 2022, and the Total Pension Liability (TPL) used to calculate the NPA was determined by an actuarial valuation as of that date.

# **Actuarial Assumptions**

The Total Pension Liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.50% per year Overall payroll growth 1.00% per year

Investment Rate of Return 7.50%, net of pension plan investment expense, including inflation

The Commission has no automatic cost-of-living adjustments ("COLA") and one is not considered to be substantively automatic. Therefore, no assumption for future cost-of-living adjustments is included in the actuarial valuation. Each year, the Commission may elect an ad-hoc COLA for its retirees.

Mortality rates for active members, retirees, and beneficiaries were based on the following:

Depositing members 135% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Employees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Service retirees, beneficiaries and non-depositing members

135% of Pub-2010 General Retirees Amount-Weighted Mortality Table for males and 120% Pub-2010 General Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021 Ultimate scale after 2010.

Disabled retirees 160% of Pub-2010 General Disabled Retirees

Amount-Weighted Mortality Table for males and 125% Pub-2010 General Disabled Retirees Amount-Weighted Mortality Table for females, both projected with 100% of the MP-2021

Ultimate scale after 2010.

The actuarial assumptions that determined the total pension liability as of December 31, 2022, were based on the results of an actuarial experience study for the period January 1, 2017 through December 31, 2020, except for mortality assumptions. Mortality assumptions were updated for the 2017 valuation to reflect projected improvements.

The long-term expected rate of return on pension plan investments is 7.60%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees.

The long-term expected rate of return on TCDRS is determined by adding inflation to expected long-term real returns and reflecting expected volatility and correlation. The capital market assumptions and information below are based on January 2023 information for a 10-year time horizon. The valuation assumption for long-term expected return is re-assessed at a minimum of every four years and is set based on a long-term time horizon; the most recent assumption was adopted in March 2021.

The target allocation and best estimates of geometric real rates return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation (1)	Geometric Real Rate of Return (2)
US Equities	Dow Jones U.S. Total Stock Market Index	11.50%	4.95%
Global Equities	MSCI World (net) Index	2.50%	4.95%
International Equities - Developed	MSCI World Ex USA (net) Index	5.00%	4.95%
International Equities - Emerging	MSCI Emerging Markets (net) Index	6.00%	4.95%
Investment-Grade Bonds	Bloomberg Barclays U.S. Aggregate Bond	3.00%	2.40%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9.00%	3.39%
Direct Lending	S&P/LSTA Leveraged Loan Index	16.00%	6.95%
Distressed Debt	Cambridge Associates Distressed Securities Index <sup>(3)</sup>	4.00%	7.60%
REIT Equities	67% FTSE NAREIT All Equity REITs Index + 33% S&P Global REIT (net) Index	2.00%	4.15%
Master Limited Partnerships (MLPs)	Alerian MLP Index	2.00%	5.30%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	6.00%	5.70%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index $^{(5)}$	25.00%	7.95%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6.00%	2.90%
Cash Equivalents	90-Day U.S. Treasury	2.00%	0.20%

<sup>(1)</sup> Target asset allocation adopted at the March 2023 TCDRS Board meeting.

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 7.60%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statue. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the Total Pension Liability.

<sup>(2)</sup> Geometric real rates of return equal the expected return for the asset class minus the assumed inflation rate of

<sup>2.3%,</sup> per Cliffwater's 2023 capital market assumptions.

<sup>(3)</sup> Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

<sup>(4)</sup> Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

<sup>(5)</sup> Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

# Changes in the Net Pension Liability

	Increase (Decrease)						
	Total Pension			n Fiduciary	Net Pension		
	Lia	bility(asset) (a)	IN	Net Position (b)		Liability(asset) (a) - (b)	
Balance at 12/31/2021	\$ 3,444,104		\$	3,740,959	\$	(296,855)	
Changes for the year:							
Service cost		181,810		-		181,810	
Interest on total pension liability (1)		270,251		-		270,251	
Effect of plan changes (2)		-		-		<del>-</del> -	
Effect of economic/demographic gains or losses		(164,689)		-		(164,689)	
Effect of assumptions changes or inputs		-		-		<del>-</del> -	
Refund of contributions		(12,925)		(12,925)		-	
Benefit payments		(129,639)		(129,639)		-	
Administrative expenses		-		(2,117)		2,117	
Member contributions		-		88,680		(88,680)	
Net investment income		-		(226,604)		226,604	
Employer contributions		-		139,523		(139,523)	
Other <sup>(3)</sup>				15,184		(15,184)	
Balance at 12/31/2022	\$	3,588,912	\$	3,613,061	\$	(24,149)	

<sup>&</sup>lt;sup>(1)</sup> Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

# Sensitivity Analysis

The following presents the net pension liability/(asset) of the Commission, calculated using the discount rate of 7.60%, as well as what the Commission's net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.60%) or 1-percentage-higher (8.60%) than the current rate:

	1% Decrease 6.60%	1% Increase 8.6%		
Total pension liability	\$ 4,045,064	\$ 3,588,912	\$ 3,210,150	
Fiduciary net position	3,613,060	3,613,061	3,613,060	
Net pension liability/(asset)	\$ 432,004	\$ (24,149)	\$ (402,910)	

# Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TCDRS financial report. The report may be obtained on the Internet at <a href="https://www.tcdrs.org">www.tcdrs.org</a>.

<sup>(2)</sup> No plan changes valued.

<sup>(3)</sup> Relates to allocation of system-wide items.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2023, the Commission recognized pension expense of \$72,172. At September 30, 2023, the Commission reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		Deferred Outflows of Resources		Deferred Inflows Resources
Differences between expected and actual experience	\$	1,567	\$	96,366
Changes of assumptions		41,997		1,647
Net difference between projected and actual earnings		-		5,128
Contributions made subsequent to the measurement date	_	107,506	_	
Total	\$	151,070	\$_	103,141

\$107,506 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the total pension liability for the year ending September 30, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expenses as follows:

Year Ended	
September 30,	
2024	\$ (34,120)
2025	(41,149)
2026	15,693
2027	102,920
2028	(102,920)

# 6. POST-EMPLOYMENT HEALTH CARE PLAN

#### **Plan Description**

The Commission's health care plan is a single-employer defined benefit health care plan administered by TML Intergovernmental Employee Benefits Pool. The plan provides medical insurance benefits to eligible retirees. Employees who retire between the age of 60 and 65 with 20 years of service with the Commission ("Early Retirees") is considered a "Pre 65 Retiree" and may remain in the PBRPC Active Employee health plan group with TMLIEBP. The health plan premium cost for a Pre 65 Retiree is 195% of the active employee premium cost. The Commission will provide for the cost of the insurance premium that is equal to the active employee medical premium rate structure only and the Pre 65 Retiree is responsible for the remaining 95%. The executive director may grant Early Retiree status to employees under special circumstances, such as a layoff or a reduction in force. The retiree who has reached age 65 and has completed 20 years of service with the Commission is provided with a Medicare Supplemental insurance plan paid by the Commission. Retirees who do not have 20 years of service may enroll in the plan but must pay the full cost of the coverage.

Both the Pre-65 Retiree and the Post-65 Retiree may select to enroll their eligible dependent spouse, but the retiree pays the full cost of this coverage. The Commission provides each retiree with basic life insurance of \$2,000.

# **Funding Policy**

Expenses for post-retirement health care benefits are recognized on a pay-as-you-go basis. The Commission's contribution to the plan of retiree claims for the fiscal year was \$23,124.

At the September 30, 2023, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	5
Active members	19
Total	24

# **Total OPEB Liability**

The Commission's Total OPEB liability of \$575,747 was measured as of September 30, 2023 and was determined by an actuarial valuation as of September 30, 2022 rolled forward to September 30, 2023.

#### **Actuarial Methods and Assumptions**

Significant methods and assumptions were as follows:

Actuarial cost method Individual Entry Age

Inflation rate 2.50% Salary scale 3.50%

Mortality RP-2014 Total Table with Projection MP-2021

Health care cost trend rates Level 4.50%

Discount rate 4.77% (2.27% real rate of return plus 2.50% inflation)

Projections of health benefits are based on the plan as understood by the Commission and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the Commission and its employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

A Single Discount Rate of 4.77% was used to measure the total OPEB liability. This Single discount Rate was based on the municipal bond rates as of the measurement date. The source of the municipal bond rate was Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of September 30, 2023.

# **Changes in Total OPEB Liability**

The Commission's total OPEB liability of \$575,747 was measured as of September 30, 2023 and was determined by an actuarial valuation as of September 30, 2022 rolled forward to September 30, 2023.

		Total OPEB Liability
Dalay as at 10/1/2022		F4F 772
Balance at 10/1/2022	\$	545,773
Changes for the year:		
Service Cost		26,359
Interest on total OPEB liability		26,739
Benefit payments	<u>(</u>	23,124)
Net Changes in Total OPEB Liability		29,974
Balance at 9/30/2023	\$ <u></u>	575,747

# Discount Rate Sensitivity Analysis

The following schedule shows the impact of the total OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (4.77%) in measuring the total OPEB liability.

	1% I	1% Increase in					
	Discour	nt Rate (3.77%)	Discount Rate (4.77%)		Discount Rate (5.77%		
Total OPEB liability	\$	665,008	\$	575,747	\$	502,494	

# Healthcare Cost Trend Rate Sensitivity Analysis

The following schedule shows the impact of the total OPEB liability if the Healthcare Cost Trend Rate used was 1% less than and 1% greater than what was used in measuring the total OPEB liability.

	1%	6 Decrease	 Healthcare Cost Rate Assumption	1% Increase			
Total OPEB liability	\$	497,076	\$ 575,747	\$	674,111		

OPEB Expense and Deferred Outflows of Resources Related to OPEB

For the year ended September 30, 2023, the Commission recognized OPEB expense of \$152,593. At September 30, 2023, the Commission reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	(	Deferred Dutflows Resources		Deferred Inflows Resources
Differences between expected and actual experience	\$	-	\$	951,140
Changes of assumptions		185,952		284,694
Contributions subsequent to the measurement date	_	6,492	_	-
Total	\$	192,444	\$	1,235,834

\$6,492 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date are due to benefit payments the Commission paid with own assets and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2024. Other amounts of the reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended		
September 30,		
2024	\$(	205,692)
2025	(	205,692)
2026	(	205,692)
2027	(	236,594)
2028	(	149,728)
Thereafter	(	46,484)

# **Contingencies**

The Commission received grant funds from various agencies, which are subject to compliance audits by the grantor agencies. Any disallowed claims resulting from such audits could become liabilities of the General Fund. Management believes that any disallowed claims would be immaterial.

# **Prior Period Adjustment**

For the year ended September 30, 2023, the Commission decreased beginning fund balance and government-wide net position to account for an overstatement of prior year balances in the amount of \$726,694.

#### **New Accounting Standards**

Significant new accounting standards issued by the Governmental Accounting Standards Board (GASB) not yet implemented by the District include the following:

The GASB has amended the existing standards regarding capitalization thresholds for assets. The amended guidance for the capitalization threshold comes from GASB Implementation Guide 2021- 1, Question 5.1. Capitalization policies adopted by governments include many considerations such as finding an appropriate balance between ensuring that all significant capital assets, collectively, are capitalized and minimizing the cost of recordkeeping for capital assets. A government should capitalize assets whose individual acquisition costs are less than the threshold for an individual asset if those assets in the aggregate are significant. Computers, classroom furniture and library books are examples of asset types that may not meet a capitalization policy on an individual basis yet could be significantly collectively. In this example, if the \$150,000 aggregate amount (100 computers costing \$1,500 each) is significant, the government should capitalize the computers. The amended guidance is effective for reporting periods beginning after June 15, 2023, and the impact has not yet been determined.

GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62 - The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement will become effective for reporting periods beginning after June 15, 2023, and the impact has not yet been determined.

GASB Statement No. 101, Compensated Absences - The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement will become effective for reporting periods beginning after December 15, 2023, and the impact has not yet been determined.

GASB Statement No. 102, *Certain Risk Disclosures* - This Statement requires governments to disclose essential information about risks related to vulnerabilities due to certain concentrations or constraints. Concentrations and constraints may limit a government's ability to acquire resources or control spending. The requirements of Statement No. 102 are effective for fiscal years beginning after June 15, 2024, and the impact has not yet been determined.

GASB Statement No. 103, Financial Reporting Model Improvements - The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability and address certain application issues. The requirements for Statement No. 103 are effective for fiscal years beginning after June 15, 2025, and the impact has not yet been determined.

# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Measurement Year Ended December 31	ear Ended December 31 2014		2015	2016	
Total Pension Liability					
Service Cost Interest total pension liability Effect of plan changes Effect of assumption changes or inputs	\$	146,741 64,072 - -	\$ 144,316 88,305 176,807 19,767	\$	211,579 108,580 - -
Effect of economic/demographic (gains) or losses Benefit payments/refunds		(2,071)	(111,982)		7,605
of contributions		(5,717)	 (3,750)		(3,251)
Net change in total pension liability		203,025	313,463		324,513
Total pension liability - beginning		721,875	 924,900		1,238,363
Total pension liability - ending (a)	<u>\$</u>	924,900	\$ 1,238,363	\$	1,562,876
Plan Fiduciary Net Position					
Employer contributions Member contributions Investment income net of	\$	54,682 90,137	\$ 57,727 90,908	\$	110,804 95,387
investment income field of investment expenses Benefit payments refunds of		56,046	(23,204)		85,974
contributions Administrative expenses		(5,717) (723)	(3,750) (792)		(3,251) (935)
Other		(71)	 (116)		14,649
Net change in plan fiduciary net position		194,354	120,773		302,628
Plan fiduciary net position - beginning		834,549	 1,028,903		1,149,676
Plan fiduciary net position - ending (b)	<u>\$</u>	1,028,903	\$ 1,149,676	\$	1,452,304
Net pension liability (asset) - ending (a) - (b)	<u>\$</u>	(104,003)	\$ 88,687	\$	110,572
Fiduciary net position as a percentage of total pension liability (asset)		111.24%	92.84%		92.93%
Pensionable covered payroll	\$	1,502,278	\$ 1,515,140	\$	1,589,735
Net pension liability (asset) as a percentage of covered payroll		-6.92%	5.85%		6.96%

Note: This schedule is required to have 10 years of information, but the information prior to 2014 is not available.

	2017	2018	2019	2020	0 2021		2022	
\$	212,377 142,503	\$ 214,170 171,323	\$ 195,363 199,246	\$ 199,800 228,926	\$	167,031 249,462	\$	181,810 270,251
	24,136	-	-	167,987		(3,295)		-
	4,379	6,142	7,837	(18,443)		(18,821)		(164,689)
	(32,557)	 (26,079)	 (30,194)	 (51,151)		(128,916)		(142,563)
	350,838	365,556	372,252	527,119		265,461		144,809
	1,562,877	 1,913,715	 2,279,271	 2,651,523		3,178,642		3,444,103
<u>\$</u>	1,913,715	\$ 2,279,271	\$ 2,651,523	\$ 3,178,642	\$	3,444,103	<u>\$</u>	3,588,912
\$	114,700 97,204	\$ 123,778 102,015	\$ 125,156 107,535	\$ 125,409 91,988	\$	120,681 88,520	\$	139,523 88,680
	214,870	(32,192)	331,473	264,705		666,635		(226,604)
	(32,557) (1,229) 2,392	 (26,079) (1,622) 6,136	 (30,194) (1,950) 7,289	 (51,151) (2,190) 5,173		(128,916) (2,024) 3,098		(142,563) (2,117) 15,184
	395,380	172,036	539,309	433,934		747,994		(127,897)
	1,452,305	 1,847,685	 2,019,721	 2,559,030		2,992,964		3,740,958
\$	1,847,685	\$ 2,019,721	\$ 2,559,030	\$ 2,992,964	\$	3,740,958	\$	3,613,061
\$	66,030	\$ 259,550	\$ 92,493	\$ 185,678	\$	(296,855)	\$	(24,149)
	96.55%	88.61%	96.51%	94.16%		108.62%		100.67%
\$	1,620,064	\$ 1,700,256	\$ 1,631,776	\$ 1,533,132	\$	1,475,328	\$	1,477,998
	4.08%	15.27%	5.67%	12.11%		-20.12%		-1.63%

# SCHEDULE OF EMPLOYER CONTRIBUTIONS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Fiscal Year Ended September 30,	De	tuarially termined ntribution	Er	Actual mployer stribution	Def	Contribution Deficiency (Excess)		ensionable Covered Payroll	Actual Contribu as a % of Cove Payroll	
2014	\$	55,173	\$	55,173	\$	-	\$	1,500,903		3.7%
2015		56,553		56,553		-		1,504,470		3.8%
2016		92,411		92,411		-		1,535,278		6.0%
2017		114,700		114,700		-		1,628,072		7.0%
2018		122,704		122,704		-		1,699,462		7.2%
2019		126,915		126,915		-		1,680,587		7.6%
2020		134,203		134,203		-		1,714,760		7.8%
2021		109,976		109,976		-		1,384,263		7.9%
2022		136,960		136,960		-		1,506,529		9.1%
2023		144,191		144,191		-		1,527,444		9.4%

<sup>(1)</sup> Payroll is calculated based on contributions as reported to TCDRS.

#### NOTES TO SCHEDULE OF EMPLOYER CONTRIBUTIONS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Valuation Timing Actuarially determined contribution rates are calculated each

December 31, two years prior to the end of the fiscal year in

which the contributions are reported.

#### Methods and assumptions used to determine contributions rates:

Actuarial Cost Method Entry age

Amortization Method Level percentage of payroll, closed

**Remaining Amortization Period** 5.7 years (based on contribution rate calculated in 12/31/2022

valuation)

**Asset Valuation Method** 5-year smoothed fair value

Inflation 2.50%

**Salary Increases** Varies by age and service. 4.7% average over career including

inflation.

**Investment Rate of Return** 7.50%, net of andministrative and investment expenses,

including inflation.

**Retirement Age**Members who are eliqible for service retirement are assumed to

commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.

average age at service retirement for recent retirees is of.

135% of the Pub-2010 General Retirees Table for males and 120% of the Pub-2010 General Retirees Table for females, both

projected with 100% of the MP-2021 Ultimate scale after 2010.

Changes in Assumptions and Methods Reflected in this Schedule\*

Mortality

2015: New inflation, mortality and other assumptions were reflected.

2017: New mortality assumptions were reflected.

2019: New inflation, mortality and other assumptions reflected. 2022: New investment return and inflation assumptions were

reflected.

Changes in Plan Provisions Reflected in the Schedule\*

2015: No changes in plan provisions were reflected in the

Schedule.

2016: Employer contributions reflect that the current service

matching rate was increased to 175%.

2017: New Annuity Purchase Rates were reflected for benefits

earned after 2017.

2018: No changes in plan provisions were reflected in the

Schedule.

2019: No changes in plan provisions were reflected in the

Schedule.

2020: No changes in plan provisions were reflected in the

Schedule.

2021: No changes in plan provisions were reflected in the

Schedule.

2022: No changes in plan provisions were reflected in the

Schedule.

Only changes that affect the benefit amount and that are effective 2015 and later are shown in the Notes to Schedule.

# SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

# RETIREE HEALTH CARE PLAN

# SEPTEMBER 30, 2023

Fiscal Year Ended September 30	 2018	 2019	2020		
Total OPEB liability					
Service Cost Interest on total OPEB liability Differences between expected and actual experience Changes in assumptions Benefit payments	\$ 56,403 70,614 - - (35,879)	\$ 58,693 74,459 - 457,022 (33,343)	\$	88,789 64,404 (1,221,101) (171,139) (32,748)	
Net change in total OPEB liability	91,138	556,831		(1,271,795)	
Total OPEB liability - beginning	 1,700,809	 1,791,947		2,348,778	
Total OPEB liability - ending	\$ 1,791,947	\$ 2,348,778	\$	1,076,983	
Covered-employee payroll	\$ 1,346,020	\$ 1,346,020	\$	1,348,983	
Total OPEB liability as a percentage of covered-employee payroll	133.13%	174.50%		79.84%	

# **Notes to Schedule:**

- No assets are accumulated in a trust for the plan to pay related benefits that meets the criteria in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.
- This schedule is required to have 10 years of information, but the information prior to 2018 is not available.

2021		 2022	2023		
\$	85,292 25,779 - - (33,053)	\$ 85,292 27,627 (430,499) (266,776) (24,872)	\$	26,359 26,739 - - - (23,124)	
	78,018	(609,228)		29,974	
	1,076,983	 1,155,001		545,773	
\$	1,155,001	\$ 545,773	<u>\$</u>	575,747	
\$	1,348,983	\$ 1,357,708	\$	1,357,708	
	85.62%	40.20%		42.41%	

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# COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

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	NONMATOR COVER	NMENTAL ELINIDO				
Snecial Revenue Funds are I	NONMAJOR GOVERNMENTAL FUNDS  Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure					
Special Revenue Lands are a	ised to account for specif	fic revenues that are legally	restricted to expenditure			
for particular purposes.	ised to account for speci	fic revenues that are legally	restricted to expenditure			
for particular purposes.	ised to account for speci	fic revenues that are legally	restricted to expenditure			
for particular purposes.	ised to account for speci	fic revenues that are legally	restricted to expenditure			
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for particular purposes.	ised to account for specif	fic revenues that are legally	restricted to expenditure			
for particular purposes.	ised to account for specif	fic revenues that are legally	restricted to expenditure			
for particular purposes.	ised to account for specif	fic revenues that are legally	restricted to expenditure			

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#### **NONMAJOR SPECIAL REVENUE FUNDS**

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**Texas Department of Agriculture** – These funds are used to account for federal grant funds provided by the U. S. Department of Housing and Urban Development, and passed through the Texas Department of Agriculture.

**Texas Commission on Environmental Quality** – This fund is used to account for state grants awarded by the Texas Commission on Environmental Quality.

**Texas Department of Health: Bureau of Emergency Management** – This fund is used to support the Homeland Security Interoperable Communications systems.

**U.S. Department of Transportation** – This fund is used to account for federal grant funds provided by the U. S. Department of Transportation.

**Texas Department of Transportation** – This fund is used to account for federal grant funds provided by the Texas Department of Transportation.

**Texas Department of Housing and Community Affairs** – This fund is used to account for grant funds provided by Texas Department of Housing and Community Affairs

**Economic Development** – This fund is used to account for federal grant funds provided by the U. S. Department of Commerce.

**U.S. Department of Agriculture – Solid Waste Management** – This fund is used to account for federal grant funds provided by the U.S. Department of Agriculture.

**Office of the Governor** – This fund is used to account for grant funds provided by the Office of the Governor.

# COMBINING BALANCE SHEET

# NONMAJOR SPECIAL REVENUE FUNDS

# SEPTEMBER 30, 2023

	Texas Department of Agriculture		Texas Commission on Environmental Quality		Texas Department of Health: Bureau of Emergency Management		U. S. Department of Transportation	
ASSETS								
Cash and cash equivalents	\$	6,896	\$	-	\$	5,737	\$	-
Accounts receivable		-		803		-		56
Grants receivable		-		-		1,846		-
Due from other funds		-		11,777		363		-
Prepaid items				891				2,600
Total assets		6,896	-	13,471		7,946		2,656
LIABILITIES AND FUND BALANCE								
Liabilities:								
Accounts payable		-		7,846		-		2,656
Unearned revenue		6,896		5,625		-		-
Due to other funds		<del>-</del>		<u> </u>				<del>-</del>
Total liabilities		6,896		13,471		-	-	2,656
Fund balances:								
Restricted for:								
Grant programs		-				7,946		
Total liabilities and fund balance	\$	6,896	\$	13,471	\$	7,946	\$	2,656

Texas Department of Transportation	Texas Department of Housing and Community Affairs	Economic Development	U.S. Department of Agriculture Solid Waste Management	Office of the Governor	Total	
\$ - 367 6,055 - - - 6,422	\$ - 15 - - - - 15	\$ - 1,213 177,167 - - 178,380	\$ - 11 106,518 - - 106,529	\$ - 4,243 - - - 4,243	\$ 12,633 2,465 295,829 12,140 3,491 326,558	
6,342 6,422	- - 15 15	833 - 177,547 178,380	7,906 - 98,623 106,529	- - 4,243 - 4,243	19,321 12,521 286,770 318,612	
<u>-</u> \$ 6,422	<u> </u>	<u>-</u> \$ 178,380	<u> </u>	<u>-</u> \$ 4,243	7,946 \$ 326,558	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# NONMAJOR SPECIAL REVENUE FUNDS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Texas Department of Agriculture		Texas Commission on Environmental Quality		Texas Department of Health: Bureau of Emergency Management		U. S. Department of Transportation	
REVENUES								
Grants	<u>\$</u>	-	\$	238,423	\$	1,846	\$	93,043
Total revenues				238,423		1,846		93,043
EXPENDITURES Current: General government Environmental quality Homeland security Economic development Solid waste management Debt service Principal Interest Total expenditures				238,348 - - - - 68 7 238,423		- 1,846 - - - - - 1,846		92,980 - - - - 57 6 93,043
NET CHANGE IN FUND BALANCES		-		-		-		-
FUND BALANCES, BEGINNING		(95)				7,946		88,873
PRIOR PERIOD ADJUSTMENT		95						(88,873)
FUND BALANCES, ENDING	\$		\$		\$	7,946	\$	

Texas Department of Transportation	Texas Department of Housing and Community Affairs	Economic Development	U.S. Department of Agriculture Solid Waste Management	Office of the Governor	Total	
\$ 31,185 31,185	<u>\$</u> -	\$ 54,998 54,998	\$ 81,078 81,078	\$ 40,385 40,385	\$ 540,958 540,958	
31,185 - - - - -	- - - -	- - 54,797 -	- - - - 81,078	- 40,385 - -	31,185 331,328 42,231 54,797 81,078	
- - - 31,185	- - -	181 	- - 81,078	- - 40,385	306 33 540,958	
-	-	-	-	-	-	
(125)			20,383		116,982	
125			(20,383)		(109,036)	
\$ -	<u>\$</u>	\$ -	\$ -	<u> </u>	\$ 7,946	

# SCHEDULE OF INDIRECT OVERHEAD COSTS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

	Budget	Actual
INDIRECT COST BURDEN		
Indirect personnel		
Salaries	\$ 117,249	\$ 117,249
Benefits	47,099	31,108
Total indirect personnel	164,348	148,357
Indirect operations		
Car allowance	2,998	3,000
Total indirect operations	2,998	3,000
Total indirect cost burden	167,346	151,357
INDIRECT COST BURDEN		
Direct salaries		1,514,004
Direct benefits		595,733
Total indirect cost burden		2,109,737
ACTUAL OFF-SITE RATE		
Adjusted indirect cost burden	148,357	
Divided by total indirect cost burden	2,109,737	
Actual off-site rate		<u>7.03</u> %
ACTUAL ON-SITE RATE		
Costs applicable only to on-site operations	3,000	
Divided by on-site direct operations	2,020,233	
Rate applicable only to on-site		<u> </u>
Actual on-site rate		7.18%
BUDGETED RATE - OFF-SITE		9.36%
BUDGETED RATE - ON-SITE		9.36%
INDIRECT COSTS AS A PERCENTAGE OF TOTAL GRANT EXPENDITURES Indirect costs	151,357	
Divided by total grant expenditures	\$ 6,410,453	
Divided by total graffic experialitates	Ψ <u>σ, 110,433</u>	2.36%
		2.30 70

# SCHEDULE OF FRINGE BENEFITS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

		\$	114,358
			599
			3,741
			202,994
			144,191
			18,240
			6
			484,129
			595,733
			(111,604)
			(26,823)
		<u>\$</u>	(138,427)
\$	·		
	1,514,004		39.35%
	1,514,004	_	
	595,733		
<u>\$</u>	2,109,737		
			40.17%
	\$	1,514,004 1,514,004 595,733	\$ 595,733 1,514,004 1,514,004 595,733

# SUMMARY OF ALLOCATIONS OF INDIRECT OVERHEAD AND FRINGE BENEFIT COSTS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Fund Number	Direct Salaries	Total Benefits	Direct Personnel Costs	Indirect Overhead Rate Applied	Indirect Overhead Allocated
01-000 02-323 02-324 02-369 02-385 02-386 05-161	\$ 126,009 441,882 1,146 3,785 37,728 44,222 63,854	\$ 40,983 177,331 130 1,520 15,154 17,764 25,650	\$ 166,992 619,213 1,276 5,305 52,882 61,986 89,504	9.36% 9.36% 9.36% 9.36% 9.36% 9.36%	\$ 39 45,864 42 400 3,840 4,552 8,217
05-162 05-212 05-213 05-292 05-293	5,733 26,826 2,525 55,864 5,072	2,303 10,176 1,015 21,327 2,037	8,036 37,002 3,540 77,191 7,109	9.36% 9.36% 9.36% 9.36% 9.36%	736 2,944 621 5,708 519
05-803 05-804 06-019 06-020	35,440 136 403 17,676	14,302 55 213 6,951	49,742 191 616 24,627	9.36% 9.36% 9.36% 9.36%	3,824 - - 2,190
06-021 07-055 07-056 08-923 08-924	555 65,037 4,506 284,226 27,326	223 26,020 1,810 114,330 10,977	778 91,057 6,316 398,556 38,303	9.36% 9.36% 9.36% 9.36% 9.36%	73 6,381 582 32,018 3,071
14-441 17-228 19-622 20-706	125,746 32,364 45,544 35,831	50,675 13,005 18,348 13,563	176,421 45,369 63,892 49,394	9.36% 9.36% 9.36% 9.36%	17,018 3,451 4,568 4,384
40-138 Totals	<u>24,568</u> <u>\$ 1,514,004</u>	<u>9,871</u> \$ 595,733	\$ 2,109,737	9.36%	<u>315</u> <u>151,357</u>
TOTAL COST RE	ICURRED				151,357 151,357
OVER (UNDER)	RECOVERED COST				<u>\$ -</u>



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH **GOVERNMENT AUDITING STANDARDS**

Board of Directors Permian Basin Regional Planning Commission Midland, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Permian Basin Regional Planning Commission (the "Commission") as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated October 30, 2024.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2023-001, that we consider to be a material weakness.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# The Commission's Response to Finding

Patillo, Brown & Hill, L.L.P.

Government Auditing Standards requires the auditor to perform limited procedures on the Commission's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Commission's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Waco, Texas October 30, 2024

401 West State Highway 6 Waco, Texas 76710



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE AND STATE OF TEXAS GRANT MANAGEMENT STANDARDS

Board of Directors Permian Basin Regional Planning Commission Midland, Texas

# Report on Compliance for Each Major Federal and State Program

# Opinion on Each Major Federal and State Program

We have audited Permian Basin Regional Planning Commission's (the "Commission") compliance with the types of compliance requirements identified as subject to audit in the (OMB) *Compliance Supplement* and the State of Texas Grant Management Standards (TxGMS) that could have a direct and material effect on each of the Commission's major federal and state programs for the year ended September 30, 2023. The Commission's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Commission complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended September 30, 2023.

# Basis for Opinion on Each Major Federal and State Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and TxGMS. Our responsibilities under those standards, the Uniform Guidance, and TxGMS are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

# Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Commission's federal and state programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and TxGMS will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and TxGMS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Commission's internal control over compliance relevant to the audit
  in order to design audit procedures that are appropriate in the circumstances and to test and report
  on internal control over compliance in accordance with the Uniform Guidance and TxGMS, but not
  for the purpose of expressing an opinion on the effectiveness of the Commission's internal control
  over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and TxGMS. Accordingly, this report is not suitable for any other purpose.

Patillo, Brown & Hill, L.L.P.

Waco, Texas October 30, 2024

# SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

# FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal Grantor/ Pass-through Grantor/Program Title	Assistance Listing Number	Pass-through Grantor's Number	Expenditures
FEDERAL AWARDS			
U. S. Department of Agriculture			
Direct:			
Solid Waste Management	10.762	50-065-751372091	\$ 81,078
Total U. S. Department of Agriculture			81,078
<u>U. S. Department of Housing and Urban Development</u> Passed through the Texas Department of Agriculture			
Community Development Block Grant - CEDAF	14.228	C718219	9,958
Total U. S. Department of Housing and Urban Development			9,958
U. S. Department of Commerce			
Direct:			
Economic Development Administration Grant Economic Development Administration Grant	11.302 11.302	ED19AUS3020003 ED22AUS3020003	28,129 11,794
Economic Development Administration Grant CARES Act Grant (COVID-19)	11.302	ED20AUS303070058	15,075
Total U. S. Department of Commerce			54,998
U. S. Department of Justice Passed through Office of Governor, Criminal Justice Division:			
Violence Against Women Formula Grant FY 22-23	16.588	1825618	85,563
Total U. S. Department of Justice			85,563
U. S. Department of Transportation Direct:			
Technical Assistance Grant	20.505	693JJ32340414	93,043
Total U. S. Department of Transportation			93,043
U. S. Department of Treasury			
Passed through Texas Commission on State Emergency Communications:			
Coronavirus State and Local Fiscal Recovery Fund (COVID-19)	21.027	N/A	218,817
Total Department of Treasury			218,817
U. S. Department of Health and Human Services			
Passed through Texas Department of Health and Human Services: Title VII-EAP	93.041	539-16-0003-00001	4,143
Subtotal - 93.041	33.041	333 10 0003 00001	4,143
Title VII-OM	93.042	539-16-0003-00001	23,270
American Rescue Plan Title VII-OM (COVID-19)	93.042	539-16-0003-00001	5,042
Subtotal - 93.042			28,312
Title III-D Evidence Based-Intervention PY Title III-D Evidence Based-Intervention	93.043 93.043	539-16-0003-00001 539-16-0003-00001	25,150 98
Disaster Flex Title III-D	93.043	539-16-0003-00001	14,931
American Rescue Plan Title III-D (10/01/21 - 09/30/22) (COVID-19)	93.043	539-16-0003-00001	99
PY AM Rescue Plan Title III-D (10/01/21 - 09/30/22) (COVID-19)  Subtotal - 93.043	93.043	539-16-0003-00001	10,114 50,392
Title III-B	93.044	539-16-0003-00001	318,139
PY Title III-B	93.044	539-16-0003-00001	231,623
American Rescue Plan Title III-B (COVID-19)	93.044	539-16-0003-00001	232,164
PY AM Rescue Plan Title III-B (10/01/21 - 09/30/22) (COVID-19) PY CDC Vaccination Title III-B	93.044 93.044	539-16-0003-00001 539-16-0003-00001	95,910 53,543
Subtotal - 93.044			931,379
Title III-C1	93.045	539-16-0003-00001	398,419
PY Title III-C1 American Rescue Plan Title III-C1 (COVID-19)	93.045 93.045	539-16-0003-00001 539-16-0003-00001	99 151,972
PY AM Rescue Plan Title III-C1 (COVID-19) PY AM Rescue Plan Title III-C1 (10/01/21 - 09/30/22) (COVID-19)	93.045	539-16-0003-00001	37,050
Title III-C2	93.045	539-16-0003-00001	262,840
PY Title III-C2 American Rescue Plan Title III-C2 (COVID-19)	93.045 93.045	539-16-0003-00001 539-16-0003-00001	278,239 170,400
PY AM Rescue Plan Title III-C2 (COVID-19)	93.045	539-16-0003-00001	7,477
Subtotal - 93.045			1,306,496
NSIP	93.053	539-16-0003-00001	239,505
Subtotal - Aging Cluster 52			2,477,380

# SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2023

Federal Grantor/	Assistance Listing	Pass-through	
Pass-through Grantor/Program Title	Number	Grantor's Number	Expenditures
FEDERAL AWARDS			
U. S. Department of Health and Human Services			
Passed through Texas Department of Health and Human Services:			
Disaster Flex Title III-E	93.052	539-16-0003-00001	\$ 43,549
PY Title III-E	93.052	539-16-0003-00001	70,432
Title III-E	93.052	539-16-0003-00001	151,162
American Rescue Plan Title III-E (COVID-19)	93.052	539-16-0003-00001	5,173
PY AM Rescue Plan Title III-E (10/01/21 - 09/30/22) (COVID-19)	93.052	539-16-0003-00001	15,692
Subtotal - 93.052			286,008
ACL-MIPPA Priority 2	93.071	539-16-0003-00001	30,652
Subtotal - 93.071			30,652
OMB ALF Services (09/01/23-08-31/24)	93.791	N/A	17,270
Subtotal - 93.791			17,270
HICAP ( 04/01/22 - 03/31/23)	93.324	539-16-0003-00001	70,521
HICAP ( 04/01/23 - 03/31/24)	93.324	539-16-0003-00001	85,895
Subtotal - 93.324			156,416
Total Passed through Texas Dept. of Health and Human Services			3,050,573
Total U. S. Department of Health and Human Services			3,050,573
U. S. Department of Homeland Security			
Passed through Texas Department of Public Safety:			
,	97.067	14CHCD0E3D03	40,385
State Homeland Security Program	97.007	14SHSP052P03	· · · · · · · · · · · · · · · · · · ·
Total U. S. Department of Homeland Security			40,385
Total Federal Awards			\$ 3,634,415

# SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2023

State Grantor/Program Title	Pass-through Grantor's Number	Expenditures
State diantol/110gram fice	Grantor 3 Namber	Experialitares
STATE AWARDS		
Commission on State Emergency Communications		
911 Planning - FY22	N/A	\$ 80,596
911 Planning - FY23	N/A	1,124,224
911 Planning - FY24	N/A	81,834
Total Commission on State Emergency Communications		1,286,654
Office of the Governor, Criminal Justice Division		
Law Enforcement Training FY 22-23	1465118	55,149
Mental Health	3790302	205,698
Criminal Justice Planning FY 23-24	N/A	60,208
Total Office of the Governor, Criminal Justice Division		321,055
Office of the Governor, Homeland Security Grants Divison		
Homeland Security Grants Division Service 22-23	N/A	714,177
Total Office of the Governor, Homeland Security Grants Division		714,177
Texas Commission on Environmental Quality		
Regional Solid Waste Grant	582-24-50095	238,423
Total Texas Commission on Environmental Quality		238,423
Texas Department Health and Human Services		
State General Revenue Title III E Match	539-16-0003-00001	40,000
State General Revenue - Other	539-16-0003-00001	62,248
State General Revenue - ARP	539-16-0003-00001	58,915
State General Revenue - HDM Rate Increase	539-16-0003-00001	23,381
Total Texas Department of Health and Human Services		184,544
Texas Department of Transportation		
Short Range Transit Planning - Passthrough from Federal FY21-22		31,185
Total Texas Department of Transportation		31,185
Total State Awards		\$ 2,776,038
Total Federal and State Awards		\$ 6,410,453

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS

SEPTEMBER 30, 2023

#### 1. GENERAL

The accompanying Schedule of Expenditures of Federal and State Awards presents the activity of all federal/state financial awards programs of Permian Basin Regional Planning Commission, Midland, Texas (the "Commission"). The Commission's reporting entity is defined in Note 1 to the Commission's financial statements. Federal/state awards received directly from federal agencies as well as federal/state awards passed through other government agencies are included on the schedule.

#### 2. BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal and State Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the Commission's financial statements.

#### 3. INDIRECT COSTS

The Commission has elected to not use the de minimis indirect cost rate as allowed under the Uniform Guidance.

# 4. PASS-THROUGH EXPENDITURES

None of the expenditures presented on the Schedule of Expenditures of Federal and State Awards were passed through to subrecipients.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2023

# Section I. Summary of Auditors' Results

**Financial Statements:** 

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified? 2023-001

Significant deficiency(ies) identified?

Is any noncompliance material to the financial

statements noted?

**Federal and State Awards:** 

Internal control over major programs:

Any material weakness(es) identified?

Are any significant deficiencies identified?

Type of auditors' report issued

on compliance for major programs

Unmodified

Any audit findings disclosed that are required to

be reported in accordance with 2 CFR 200.516(a)

or the State of Texas Grant Management Standards?

Identification of major programs:

Assistance Listing Numbers: Name of Federal/State Program

or Cluster:

93.044, 93.045, 93.053 Aging Cluster

21.027 State and Local Fiscal Recovery

Fund (COVID-19)

State 9-1-1 Program

Dollar threshold used to distinguish between type A

and type B federal programs \$750,000

Dollar threshold used to distinguish between type A

and type B state programs \$750,000

Auditee qualified as low-risk auditee for federal single audit?

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

FOR THE YEAR ENDED SEPTEMBER 30, 2023

# Section II. Financial Statement Findings

# Finding 2023-001 - Material Weakness (recurring)

#### Criteria

Management of Permian Basin Regional Planning Commission (the "Commission") is responsible for establishing and maintaining an effective system of internal control over financial reporting. This system should ensure the accuracy, completeness, and reliability of the financial statements.

# Condition

Material adjustments were identified during the audit of the financial statements that were not previously corrected by the Commission. As a result, numerous accounts were not properly reconciled as of September 30, 2023.

#### Cause

The departure of key finance personnel and the resulting staffing gap led to a loss of institutional knowledge and led to the inconsistent application of internal controls and financial reporting procedures.

#### **Effect**

The weakness in internal controls resulted in material adjustments to the trial balance during the audit process. These adjustments indicate that the financial statements, as initially prepared, did not accurately reflect the Commission's financial position.

#### Recommendation

The Commission should reconcile and adjust the general ledger in a timely manner at month and/or year end. Additionally, the Commission should enhance internal controls to ensure timely and accurate recording of all financial transactions.

# **Management's Response**

We agree with the finding noted above. The Commission has recruited and hired a finance director who has already begun to improve and enhance internal controls over financial reporting. See Corrective Action Plan.

# Section III. Federal and State Award Findings

None

#### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

FOR THE YEAR ENDED SEPTEMBER 30, 2023

#### Financial Statement Findings

## Finding 2022-001 - Material Weakness

#### Criteria

Proper controls over financial reporting include a system designed to provide for the preparation of the financial statements and accompanying notes to the financial statements that are materially correct and in accordance with accounting principles generally accepted in the United States of America. Monthly and annual reconciliations are necessary to ensure that accounts are properly stated.

#### Condition

Numerous accounts were not properly reconciled during the year or at the end of the year. As a result, material adjusting journal entries were identified during the audit of the financial statements that were not previously identified or corrected in a timely manner by PBRPC.

#### Cause

Internal controls not properly designed to regularly reconcile accounts leads to inaccurate balances and reporting at the end of a reporting period.

## **Effect**

The lack of internal controls increases the risk of misappropriation of assets and potential misreporting of financial statement amounts due to error or fraud.

#### Recommendation

We recommend that PBRPC review its internal control procedures over financial reporting to ensure controls are in place to identify and record all transactions in the correct period and reconcile accounts on a timely basis. Management should follow its financial close procedures and ensure that all reconciliations are completed monthly for all significant financial accounts, which includes timely and effective review and/or approval of all transactions and reconciliations of account balances by the appropriate level of management. In addition, management should retain supporting documentation for all transactions entered into its general ledger.

# Management's Response

Management agrees with finding. See corrective action plan.

#### **CORRECTIVE ACTION PLAN 2023-001**

FOR THE YEAR ENDED SEPTEMBER 30, 2023

# Finding 2023-001 - Material Weakness

The following corrective action plan addresses the issues identified during the audit of the financial statements for the year ended September 30, 2023, and provides specific actions to prevent similar issues in the future.

The management of Permian Basin Regional Planning Commission (the "Commission") has recently recruited and hired a finance director who has the skills, knowledge and experience to resolve this finding and enact this corrective action plan.

- 1. Provide comprehensive training to the new finance director on the organization's financial processes, internal control requirements, and reporting obligations.
- 2. Conduct a thorough review and update of internal control processes.
- 3. Create detailed documentation of key financial reporting and close processes and controls.

Contact person responsible for corrective action:

Virginia Belew, Executive Director

Permian Basin Regional Planning Commission

October 30, 2024

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